

CREDIT OPINION

2 August 2023

Update



RATINGS

BNG Bank N.V.

Domicile	The Hague, Netherlands
Long Term CRR	Aaa
Туре	LT Counterparty Risk Rating - Fgn Curr
Outlook	Not Assigned
Long Term Debt	Aaa
Туре	Senior Unsecured - Fgn Curr
Outlook	Stable
Long Term Deposit	Aaa
Туре	LT Bank Deposits - Fgn Curr
Outlook	Stable

Please see the <u>ratings section</u> at the end of this report for more information. The ratings and outlook shown reflect information as of the publication date.

Contacts

Yasuko Nakamura +33.1.5330.1030 VP-Sr Credit Officer yasuko.nakamura@moodys.com

Malik Bendib +33.1.5330.3446 Associate Analyst

malik.bendib@moodys.com

Olivier Panis +33.1.5330.5987

Senior Vice President olivier.panis@moodys.com

Alain Laurin +33.1.5330.1059

Associate Managing Director alain.laurin@moodys.com

BNG Bank N.V.

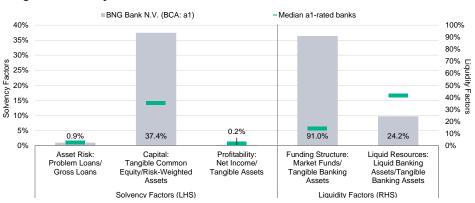
Update to credit analysis

Summary

BNG Bank N.V.'s (BNG Bank) Baseline Credit Assessment (BCA) of a1 reflects the bank's (1) role as the largest lender to the Dutch public sector; (2) entrenched franchise in a niche market, which results in exceptional stability in its fundamentals; (3) very high asset quality because its portfolio is mostly comprised of loans to Dutch public entities; 4) high capitalisation; and (5) adequate funding profile and liquidity position.

BNG Bank's Aaa deposit and senior unsecured ratings reflect (1) the bank's a1 BCA; (2) the application of our Advanced Loss Given Failure (LGF) analysis, resulting in a two-notch uplift from the bank's Adjusted BCA of a1, given the significant volume of senior unsecured debt; and (3) a two-notch government support uplift, reflecting a very high support probability from the <u>Government of the Netherlands</u> (Aaa stable) because of the bank's public ownership and its role as one of the main providers of financing to the Dutch public sector.

Exhibit 1
Rating Scorecard - Key financial ratios



Source: Moody's Financial Metrics

Credit strengths

- » Largest lender to the Dutch public sector, fully owned by Dutch public entities
- » High asset quality, reflected in the very low level of nonperforming loans (NPLs)
- » Financial performance commensurate with the bank's public policy role
- » Large volume of senior debt, resulting in the bank's deposit and senior unsecured debt ratings benefiting from a very low loss given failure rate, which results in a two-notch uplift from the BCA
- » Very high probability of government support, resulting in a two-notch uplift for the bank's debt and deposit ratings

Credit challenges

- » Borrower concentration, given the bank's narrow public policy mandate
- » Mismatches between assets and liabilities, mitigated by an ample liquidity portfolio and diverse funding

Outlook

We expect BNG Bank's creditworthiness to remain resilient despite the prospects of weakening operating environment, as reflected in the stable outlook on the bank's ratings.

Factors that could lead to an upgrade

Upward pressure on BNG Bank's BCA could result from a lower reliance on wholesale funding, which is unlikely given the bank's business model. However, an upgrade of the bank's BCA will not trigger any upgrade of the bank's deposit and senior unsecured ratings, which are already at Aaa.

Factors that could lead to a downgrade

Downward pressure on BNG Bank's BCA could result from (1) a deterioration in the creditworthiness of the Dutch public sector, (2) a significant increase in the bank's non-0% risk-weighted assets, (3) a significant increase in its funding gaps, or (4) a deterioration in its solvency. A downgrade of the BCA could result in a downgrade of all the ratings. BNG Bank's ratings could also be downgraded if the rating of the Dutch government was downgraded.

This publication does not announce a credit rating action. For any credit ratings referenced in this publication, please see the issuer/deal page on https://ratings.moodys.com for the most updated credit rating action information and rating history.

Key indicators

Exhibit 2
BNG Bank N.V. (Consolidated Financials) [1]

	12-22 ²	12-21 ²	12-20 ²	12-19 ²	12-18 ²	CAGR/Avg. ³
Total Assets (EUR Million)	108,767.0	144,204.0	132,659.0	126,118.0	118,025.0	(2.0)4
Total Assets (USD Million)	116,081.3	163,398.4	162,315.7	141,567.2	134,919.6	(3.7)4
Tangible Common Equity (EUR Million)	4,269.0	4,117.0	4,078.0	3,875.0	3,892.0	2.34
Tangible Common Equity (USD Million)	4,556.1	4,665.0	4,989.7	4,349.7	4,449.1	0.64
Problem Loans / Gross Loans (%)	0.9	0.6	0.4	0.4	0.1	0.55
Tangible Common Equity / Risk Weighted Assets (%)	37.4	32.3	33.6	31.4	32.1	33.4 ⁶
Problem Loans / (Tangible Common Equity + Loan Loss Reserve) (%)	19.2	12.6	9.3	7.9	1.4	10.1 ⁵
Net Interest Margin (%)	0.4	0.3	0.3	0.3	0.3	0.35
PPI / Average RWA (%)		2.7	2.7	3.0	3.7	3.0 ⁶
Net Income / Tangible Assets (%)	0.3	0.1	0.2	0.1	0.3	0.25
Cost / Income Ratio (%)	28.2	32.2	30.0	24.7	21.4	27.3 ⁵
Market Funds / Tangible Banking Assets (%)	91.0	93.1	91.7	91.6	90.7	91.6 ⁵
Liquid Banking Assets / Tangible Banking Assets (%)	24.2	26.8	10.3	9.7	10.8	16.4 ⁵
Gross Loans / Due to Customers (%)	1876.3	1988.4	1592.3	1586.9	1466.9	1702.2 ⁵

^[1] All figures and ratios are adjusted using Moody's standard adjustments. [2] Basel III - fully loaded or transitional phase-in; IFRS. [3] May include rounding differences because of the scale of reported amounts. [4] Compound annual growth rate (%) based on the periods for the latest accounting regime. [5] Simple average of periods for the latest accounting regime. [6] Simple average of Basel III periods.

Sources: Moody's Investors Service and company filings

Profile

Founded in 1914 and headquartered in The Hague, BNG Bank is a Dutch credit institution specialised in lending to (semi-)publicly owned institutions. BNG Bank has no branches¹ and does not provide financing to private customers. The bank's clients are mainly local authorities and public-sector institutions in the areas of housing, healthcare, education and public utilities.

The bank's shareholders are exclusively Dutch public authorities; 50% of the bank's shares are held by the Dutch State and the remaining 50% are held by municipal authorities, provincial authorities and a district water board.

Detailed credit considerations

BNG Bank is the largest lender to the Dutch public sector and is fully owned by Dutch public entities

BNG Bank's bylaws restrict its ownership to the Dutch public sector. This ownership structure has been stable since 1925 and is unlikely to change, given the bank's mandate to act as a lender to the Dutch public sector. The bank's long-term loan portfolio was €88 billion as of the end of December 2022, up €0.9 billion from year-end 2021. Total new long-term lending amounted to €12 billion in 2022, which was 4% lower than the 2021 level. Demand from social housing remained elevated but was lower in the public sector due to competition and investments constrained by inflationary pressures.

The bank's market share of lending to local governments, housing associations and healthcare institutions (core clients) was 67.5% in terms of new long-term lending in 2022. We expect the bank to maintain its position in the Dutch public-sector financing business given its mandate, ownership and advantageous funding costs compared with those of commercial banks.

As a bank established with an explicit public policy mandate, BNG Bank benefits from an entrenched franchise in a niche market. These conditions result in exceptional stability in terms of asset quality, capital and profitability, supporting the bank's ongoing operating performance and resulting in a very low risk profile. BNG Bank is also relatively insulated from a prolonged economic slowdown if it were to arise. This feature is reflected in a qualitative positive adjustment of one notch in our scorecard.

High asset quality, reflected in the very low level of NPLs

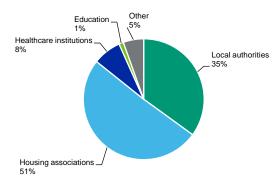
Despite market volatility, BNG Bank has consistently been able to lend to the Dutch public sector at advantageous rates, given the bank's low funding costs compared with those of commercial banks. The bank's narrow public policy mandate translates into concentrations in its loan portfolio. However, these concentrations mainly relate to Dutch local governments, housing associations and healthcare actors that benefit from guarantees on their liabilities from the central government (92% of long-term lending, or

€81 billion as of year-end 2022 compared to €80.5 billion a year ago²). Therefore, they do not entail any capital charge. The export refinancing activities under the central government's export credit guarantee will be discontinued.

Less than 10% of the bank's lending was subject to a capital charge at year-end 2022. These exposures consist of loans, for example, to public-private partnerships. Concentration risks in such loans are modest and volumes are closely monitored. The cost of risk remains extremely low but increased to 6 basis points (bps) in 2022 versus 2 bps in 2021. As defined in its strategic framework "Our Road to Impact", BNG Bank will exclusively focus on the public domain in the Netherlands. The bank does not expect any substantial increase in the share of non-zero risk weighted loans.

The bank's non-performing exposure totaled €848 million as of end-December 2022, representing 0.9% of loans and advances, which although low, is somehow up from 0.6% at year-end 2021. The increase is due to the transfer of four obligors to Stage 3. As of year-end 2022, BNG received a €391 million guarantees from the government with respect to non-perfoming exposures.

Exhibit 3
Breakdown of the long-term loan portfolio as of year-end 2022



Source: Company reports

BNG Bank's securities portfolio (€16 billion as of 31 December 2022) mainly consists of highly rated securities. The portfolio is primarily invested in government debt, bonds with government guarantees and covered bonds. This portfolio is mainly composed of securities rated from Aaa to A (97%) and securities in the Baa range (3%). Non-investment-grade securities only represent 0.3% of the portfolio. BNG Bank's overall exposures to the weaker European sovereigns³ through both its loan and securities portfolios amounted to around €0.5 billion as of end-December 2022.

These factors result in an Asset Risk score of aa2.

Strong capital in view of low-risk lending activity

BNG Bank's capitalisation is commensurate with its low-risk assets. The bank's Common Equity Tier 1 capital ratio was 35% as of 31 December 2022, compared with the regulatory requirement of 10.25% for 2023⁴. The bank's Tier 1 capital includes €309 million of Additional Tier 1 (AT1) capital securities issued in 2016. The bank redeemed the AT1 instruments issued in 2015 (€423.8 million) in May 2022. As of end-December 2022, BNG Bank's Tier 1 leverage ratio was 13% (year-end 2021: 11%), above the minimum regulatory requirement of 3%.

The bank's strong capitalisation is reflected in a Capital score of aa1.

BNG Bank's financial performance is in line with the bank's public policy role

Like other government-related specialised lenders, BNG Bank must generate sufficient profit to grow its capital in line with its loan portfolio and comply with regulatory capital requirements. However, the bank must also balance this capital growth and profit objectives with the provision of efficient, low-cost funding to local governments and related public sectors.

We expect increasing expenses, driven by wage inflation but also investments in systems and staff, to continue to constrain BNG Bank's profitability. We nonetheless believe that the bank's business model, its dominant position in the market and close relationships with

its clients (part of which are also its shareholders) will continue to provide it with sufficient flexibility in setting up margins, thereby preserving the necessary level of profit.

In 2022, BNG reported a net profit of €300 million, up 18% on 2021. This progression primarily stemmed from €97 million (18%) increase in revenues partly offset by €8 million rise in operating expenses (+7%) and €32 million increase in cost of risk. The rise in revenues mainly came from net interest income which was up by 73 million to €481 million in 2022, 5 The increase in net interest income is largely attributable to the fact that, due to a TLTRO procedural error, the bank was disqualified from the 0.5% conditional bonus rate under the TLTRO between 24 June 2020 and 23 June 2021 (which resulted in a negative impact of €57 million in 2021) whereas it received the rebate in 2022. The rise in interest rates also contributed to the increase in the bank's net interest income.

Like most other specialised lenders, BNG Bank's costs are low relative to its total assets. The bank's adjusted cost-to-income ratio decreased to 28% in 2022 compared to 32% in 2021 as revenues increased more than expenses.

These factors are reflected in the bank's Profitability score of ba3, which is adjusted upwards by one notch to reflect the quality and stability of earnings.

Funding profile and liquidity are adequate

BNG Bank is almost entirely wholesale funded and, therefore, relies on capital markets for its financing. The bank deploys a diversified funding strategy by issuing debt in multiple currencies and markets, with the aim of reaching out to a wide array of investors. BNG Bank's asset and liability management entails some maturity mismatches. The bulk of assets has remaining maturities above five years, whereas a greater proportion of liabilities have maturities remaining below five years. Maturity mismatches could have negative implications for the bank's interest margins (whereby the bank's spreads would rise significantly for a prolonged period and imply an increase in the refinancing cost of outstanding loans).

Liquidity risk is managed through euro commercial paper and US dollar commercial paper programmes and a comfortable liquidity buffer (constituting highly liquid assets - eligible to the liquidity coverage ratio - worth €10.2 billion as of 31 December 2022). The bank also has an immediate drawing capacity of €16 billion, collateralised by public-sector loans (pre-pledged) at the European Central Bank. Additionally, most of BNG Bank's loan book can be used as collateral for central bank funding.

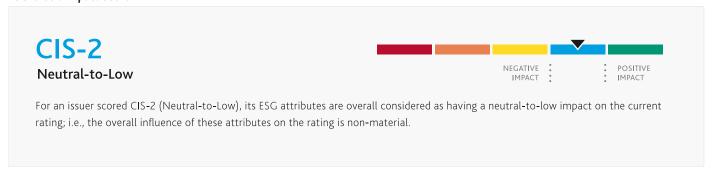
The funding gaps are maintained within reasonable limits in view of BNG Bank's good standing in the capital markets. As bonds issued by a promotional bank (an institution where lending to the public sector represents more than 90% of total loans), the securities issued by BNG Bank are classified as "level 1" category assets. BNG Bank's bonds are also eligible for the European Central Bank's public-sector purchase programme aimed at stimulating the economy. These measures have further enhanced financial institutions' appetite for the bank's securities. As of year-end 2022, BNG Bank's liquidity coverage ratio (LCR) was 189% (up from to 174% in 2021) and its net stable funding ratio (NSFR) was 125% (from 126% in 2021), in compliance with the European Union (EU) prudential requirements.

These factors are reflected in the bank's Combined Liquidity score of baa2.

Environmental, social and governance considerations

BNG Bank N.V.'s ESG Credit Impact Score is Neutral-to-Low CIS-2

ESG Credit Impact Score



Source: Moody's Investors Service

BNG Bank's CIS-2 indicates that ESG considerations have no material impact on the current ratings.

Exhibit 5
ESG Issuer Profile Scores



Source: Moody's Investors Service

Environmental

BNG Bank faces moderate exposure to environmental risks. Given its role as lender to the public sector, BNG Bank's exposure to environmental risks is closely aligned to that of the Dutch sovereign, which primarily stems from its exposure to physical climate risks, and in particular to rising sea levels.

Social

BNG Bank faces moderate social risks in relation to regulatory and litigation risks, which require the bank to meet strong compliance standards. The exposure to customer relation risks is however below the industry average, as the bank has only modest exposures to private companies and no retail activity with individuals.

Governance

BNG Bank faces neutral-to-low governance risks. The bank's risk management policies and procedures are in line with the industry's best practices. BNG Bank has a proven track record of contained risk appetite in its lending and investment activities. BNG Bank's simple legal structure reflects its domestic franchise as a public sector lender. Ownership is concentrated within the Dutch public sector, with the Dutch State owning half of the bank's shares and the other half being held by municipal authorities, provincial authorities and a water company board. However, the large presence of independent administrators, the alignment between the bank's public policy role and the interest of the controlling shareholders as well as the domestic developed institutional framework mitigate associated governance risks.

ESG Issuer Profile Scores and Credit Impact Scores for the rated entity/transaction are available on Moodys.com. In order to view the latest scores, please click here to go to the landing page for the entity/transaction on MDC and view the ESG Scores section.

Support and structural considerations

Loss Given Failure (LGF) analysis

Despite its ownership and public mandate, BNG Bank falls in the scope of the EU Bank Resolution and Recovery Directive (BRRD), which we consider to be an operational resolution regime. Nonetheless, the Single Resolution Board (SRB) announced on 27 February 2019 that simplified obligations apply to BNG Bank and that the preferred resolution strategy was normal insolvency law - liquidation-rather than bail-in.

We assume residual tangible common equity of the lower of the current amount and 3%, post-failure losses of 8% of tangible banking assets, a 25% run-off in junior wholesale deposits and a 5% run-off in preferred deposits, and assign a 25% probability to deposits being preferred to senior unsecured debt. The proportion of deposits considered junior is 26%. These are in line with our standard assumptions. The low-trigger Additional Tier 1 securities of the bank are incorporated in the LGF analysis under the heading "Preference shares (bank)" in Exhibit 4.

Our LGF analysis indicates a very low loss given failure for the bank's deposits and senior unsecured debt, leading to a two-notch uplift to the bank's Adjusted BCA.

Government support considerations

Despite the limitations on government support embedded in the BRRD, the scope of which includes BNG Bank, we expect a very high probability of government support for the bank's deposits and senior unsecured debt, resulting in a two-notch uplift for both debt classes. Because of the bank's ownership and public policy mission, the probability of receiving government support is considerably greater than that of commercial banks.

The very high support assumptions include the support that would come (1) from the Dutch public sector (including the central government) acting as the shareholder of the bank, and (2) from the government stepping in to address systemic risks. BNG Bank was designated as a domestic systemically important bank in 2015.

Counterparty Risk (CR) Assessment

BNG Bank's CR Assessment is positioned at Aaa(cr)/P-1(cr)

The CR Assessment, before government support, is positioned three notches above the Adjusted BCA of a1, based on the buffer against default provided to the senior obligations represented by the CR Assessment by subordinated instruments. The main difference with our Advanced LGF approach used to determine instrument ratings is that the CR Assessment captures the probability of default on certain senior obligations, rather than expected loss; therefore, we focus purely on subordination and take no account of the volume of the instrument class.

The CR Assessment also benefits from one notch of systemic support. This reflects our view that any support provided by governmental authorities to a bank that benefits senior unsecured debt or deposits is very likely to benefit operating activities and obligations reflected by the CR Assessment as well, consistent with our belief that governments are likely to maintain such operations as a going concern to reduce contagion and preserve a bank's critical functions.

Methodology and scorecard

About Moody's Bank Scorecard

Our scorecard is designed to capture, express and explain in summary form our Rating Committee's judgement. When read in conjunction with our research, a fulsome presentation of our judgement is expressed. As a result, the output of our scorecard may materially differ from that suggested by raw data alone (though it has been calibrated to avoid the frequent need for strong divergence). The scorecard output and the individual scores are discussed in rating committees and may be adjusted up or down to reflect conditions specific to each rated entity.

Rating methodology and scorecard factors

Exhibit 6

Equity

Total Tangible Banking Assets

BNG Bank N.V.

Macro Factors Weighted Macro Profile Strong +	100%					
Weighted Macro Profile Strong +	100%					
Factor	Historic Ratio	Initial Score	Expected Trend	Assigned Score	Key driver #1	Key driver #2
Solvency						
Asset Risk						
Problem Loans / Gross Loans	0.9%	aa2	\leftrightarrow	aa2	Quality of assets	Long-run loss performance
Capital						
Tangible Common Equity / Risk Weighted Assets (Basel III - fully loaded)	37.4%	aa1	\leftrightarrow	aa1	Risk-weighted capitalisation	
Profitability						
Net Income / Tangible Assets	0.2%	b1	\leftrightarrow	ba3	Earnings quality	
Combined Solvency Score		a1		a1		
Liquidity						
Funding Structure						
Market Funds / Tangible Banking Assets	91.0%	caa3	\leftrightarrow	baa3	Term structure	Market funding qualit
Liquid Resources						
Liquid Banking Assets / Tangible Banking Assets	24.2%	baa1	\leftrightarrow	a3	Additional liquidity resources	
Combined Liquidity Score		b1		baa2		
Financial Profile				a2		
Qualitative Adjustments				Adjustment		
Business Diversification				1		
Opacity and Complexity				0		
Corporate Behavior				0		
Total Qualitative Adjustments				1		
Sovereign or Affiliate constraint				Aaa		
BCA Scorecard-indicated Outcome - Range				aa3 - a2		
Assigned BCA				a1		
Affiliate Support notching				0		
Adjusted BCA				a1		
Balance Sheet			scope Million)	% in-scope	at-failure (EUR Million)	% at-failure
Other liabilities		13	,327	12.3%	13,815	12.7%
Deposits		4	,785	4.4%	4,297	4.0%
Preferred deposits		3	,541	3.3%	3,364	3.1%
Junior deposits		1,	244	1.1%	933	0.9%
Senior unsecured bank debt		87	,045	80.0%	87,045	80.0%
Dated subordinated bank debt			38	0.0%	38	0.0%
Preference shares (bank)		3	309	0.3%	309	0.3%
Equity		2	262	2 00/	2 262	2.00/

3,263

108,767

3.0%

100.0%

3,263

108,767

3.0%

100.0%

Debt Class	De Jure v	waterfall	De Facto waterfall		Notching		LGF	Assigned	Additional Preliminary	
	Instrument volume + subordinatio	ordinatio	Instrument on volume + o subordinatio	ordination	•	De Facto	Notching Guidance vs. Adjusted BCA		Notching	Rating Assessment
Counterparty Risk Rating	84.2%	84.2%	84.2%	84.2%	3	3	3	3	0	aa1
Counterparty Risk Assessment	84.2%	84.2%	84.2%	84.2%	3	3	3	3	0	aa1 (cr)
Deposits	84.2%	3.3%	84.2%	83.3%	2	3	2	2	0	aa2
Senior unsecured bank debt	84.2%	3.3%	83.3%	3.3%	2	2	2	2	0	aa2

Instrument Class	Loss Given Failure notching	Additional I notching	Preliminary Rating Assessment	Government Support notching	Local Currency Rating	Foreign Currency Rating
Counterparty Risk Rating	3	0	aa1	1	Aaa	Aaa
Counterparty Risk Assessment	3	0	aa1 (cr)	1	Aaa(cr)	
Deposits	2	0	aa2	2		Aaa
Senior unsecured bank debt	2	0	aa2	2	Aaa	Aaa

^[1] Where dashes are shown for a particular factor (or sub-factor), the score is based on non-public information.

Source: Moody's Investors Service

Ratings

Exhibit 7

Category	Moody's Rating
BNG BANK N.V.	
Outlook	Stable
Counterparty Risk Rating	Aaa/P-1
Bank Deposits	Aaa/P-1
Baseline Credit Assessment	a1
Adjusted Baseline Credit Assessment	a1
Counterparty Risk Assessment	Aaa(cr)/P-1(cr)
Issuer Rating	Aaa
Senior Unsecured	Aaa
Commercial Paper	P-1
Source: Moody's Investors Service	

Endnotes

- 1 BNG Bank has two subsidiaries that are being unwound.
- **2** Off-balance sheet commitments amount to €11.1 billion, which slightly increased compared to 2021. No breakdown by sector is provided.
- 3 Italy, Portugal and Spain.
- 4 This ratio includes a 4.5% Pillar 1 requirement, a 1.75% Pillar 2 requirement, a 1% systemic risk buffer and a 2.5% capital conservation buffer.
- 5 Based on our calculations, net interest margin was 36 bps of average interest earning assets in 2022, up from 27 bps in 2021 and within its 30-40 bps usual range.
- 6 The highest quality of the High-Quality Liquid Assets of the liquidity coverage ratio

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